United States Department of Agriculture

Service

National Forest

599 West Price River Dr. Price, Utah 84501

Coute to File 015/032 #2

Reply to: 2820

Date: April 24, 1992

Lowell Braxton Utah Division of Oil, Gas, and Mining 355 West North Temple 3 Triad Center, Suite 350 Salt Lake City, Utah 84180-1203

DIVISION OF OIL GAS & MINING

Dear Mr. Braxton,

We have reviewed the Chapter 14 revision of Genwal's mine plan pertaining to State leases ML21568 and ML21569 (dated April 16, 1992). Part of this revision involves subsidence of unleased Federal lands along the north boundary of state lease ML-21569.

We have completed an environmental analysis of impacts to Federal resources and issued a Decision Memorandum (dated 4/21/92) to authorize issuance of a Special Use Permit for a 50 acre subsidence area. (please see attached maps, Decision Memorandum, and stipulations).

This action does not represent consent for the Chapter 14 Revision. The chapter has not been revised to address our concerns expressed in letters to DOGM dated August 21, 1991 and March 17, 1992. The issues primarily deal with ground and surface water resources on adjacent Federal Lands and failure to identify and mitigate these effects. DOGM is responsible for soliciting comments and requirements of Federal agencies with responsibility for lands that could be affected by proposed operations and to incorporate any terms or conditions imposed by the Federal land management agency into the mining permit (30 CFR 944). As the Federal land management agency with responsibility for lands adjacent the State leases, we will not concur to the PAP amendment until issues noted in our previous correspondence have been resolved.

Sincerely,

GEORGE A. MORRIS Forest Supervisor

Enclosure

cc:

D-2.3

P.Kilbourne

#### **DECISION MEMO**

# GENWAL COAL COMPANY SPECIAL USE PERMIT TO SUBSIDE UNLEASED FEDERAL LANDS CRANDALL CANYON MINE PERMIT AREA

## PRICE RANGER DISTRICT MANTI-LA SAL NATIONAL FOREST EMERY COUNTY, UTAH

I have decided to authorize the issuance of a Special Use Permit (SUP) applied for by Genwal Coal Company to subside unleased Federal land adjacent to their State Coal Lease ML-21569 subject to the application of the 9 Special Stipulations attached to Genwal's application. Mining-induced subsidence could adversely impact these adjacent, unleased National Forest System lands; thus, the Special Stipulations are needed to provide protection for surface resources and subsurface hydrological resources. This is not a Federal coal leasing action, although the proposed permit area is contained in a Lease By Application filed by Genwal with the Bureau of Land Management (BLM).

The general location of the proposal is shown on the attached Map 1. Map 2 shows the location of Genwal's State and Federal coal lease property and the area north of the State lease under application. In documentation from the BLM dated 12/11/91 it was pointed out that if subsidence did occur on forest lands it would be minimal. Subsequent consultation with the BLM has identified that any impacts to unleased Federal coal within the SUP area would be negligible.

News articles announcing public scoping of the proposal were published in the 3/5/92 Sun Advocate and in the 3/10/92 Emery County Progress. Scoping letters were mailed to potentially interested publics on 3/5/92. The only comments received to date are from the Utah Division of Wildlife Resources who fully supported approval of the permit with application of the Special Stipulations (attached) to protect surface resources. Biological Evaluations have been prepared (see attached) for Threatened, Endangered, Preposed, and Sensitive floral and faunal species. Through these reports it was determined that no impacts to vegetation or wildlife will occur.

The special use application, maps and other pertinent documentation contained in the case file fully explain the proposal. These documents along with the Scoping Document are available for review at the Price Ranger District Office or the Manti-La Sal Forest Supervisor's Office, both located in Price, Utah.

This proposal falls within category 5 (mineral and energy activities of limited size, duration, and degree of disturbance) and no extraordinary circumstances exist that might cause the action to have significant effects. Based on the proposal, this action is categorically excluded from documentation in an environmental impact statement or an environmental assessment (FSH 1909.15, section 26.2).

This project is consistent with the management directions, including standards and guidelines contained on pages III-55 and III-57 of the Manti-La Sal National Forest Land and Resource Management Plan. The management prescription for the area is semiprimitive non-motorized recreation. Underground mineral activities are allowed with mitigation to design activities to cause the least impact and facilitate final reclamation within 12 months of activity cessation. Special uses are allowed if they complimentary with the objectives of the management unit and which do not change the ROS classification.

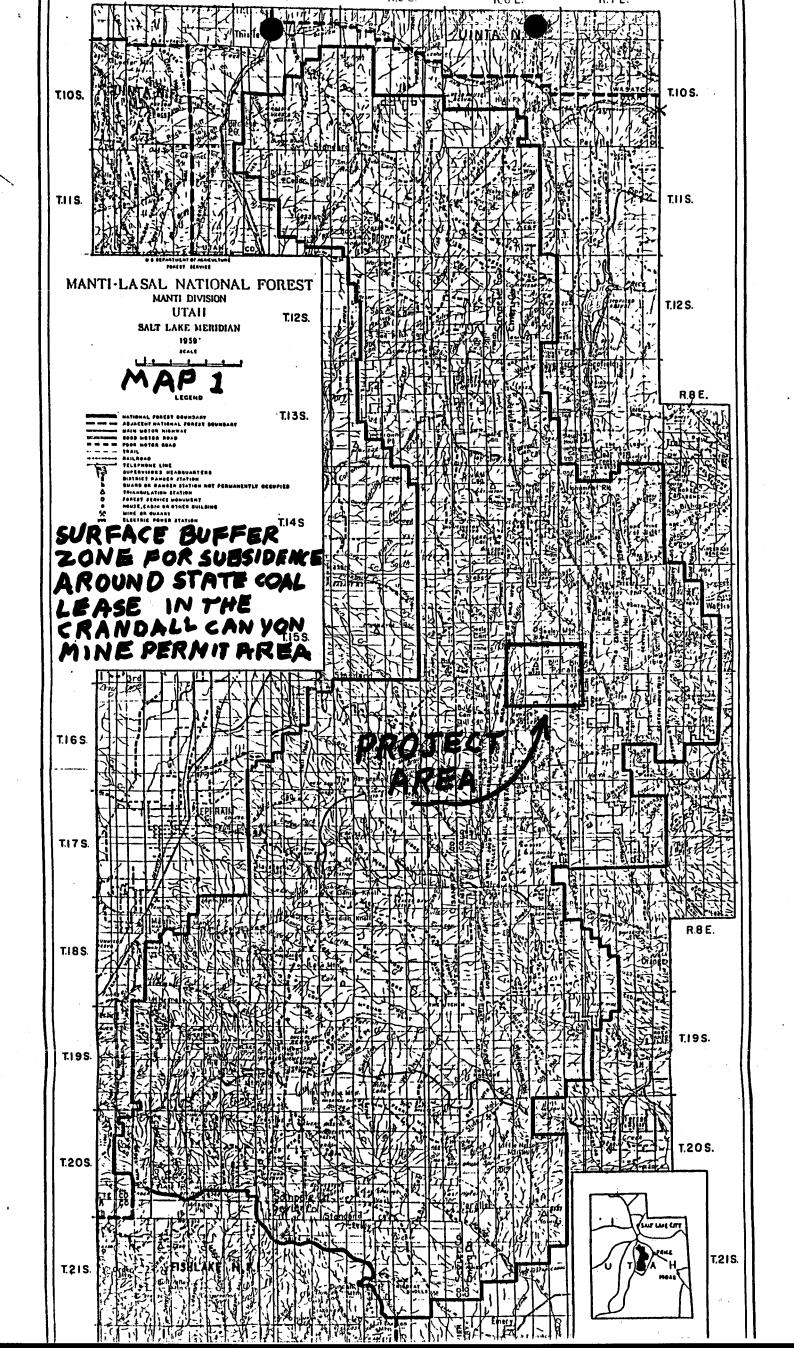
This decision may be implemented 7 days after the Legal Notice of Decision is published in the Price, Utah Sun Advocate.

This decision is subject to appeal pursuant to 36 CFR 217 or 36 CFR 251, Subpart C, in the case of decisions regarding written instruments authorizing occupancy and use of National Forest System lands. If you qualify under 36 CFR 251 you can elect which process to use for obtaining review of the decision, but in doing so you thereby forfeit all right to appeal the same decision under the other review process. Any written notice of appeal of this decision must be fully consistent with 36 CFR 217.9 or 36 CFR 251.90, as appropriate. The "Content of Notice of Appeal", including the reasons for appeal, must be filed with: Gray Reynolds Intermountain Regional Forester, 324 25th Street, Ogden, Utah 84401 within 45 days of the date specified in the Legal Notice published in the Price, Utah Sun Advocate for appeals under 36 CFR 217 ( or within 45 days of the date of this decision for appeals under 36 CFR 251). Simultaneously, send a copy of the Notice of Appeal to this office in care of: George A. Morris, Forest Supervisor, Manti-La Sal National Forest, 599 West Price River Drive, Price, Utah 84501.

We are willing to meet with you to discuss any issues or questions related to this decision. Our telephone number is (801) 637-2817.

**Acting Forest Supervisor** 

Date: Apr. L 21, 1992



Reply to: 2820

Date: March 18, 1992

Subject:

Surface Buffer Zone for subsidence around State Coal Leases in the

Crandall Canyon Mine permit area.

To: Pete Kilbourne

After a review of am map showing the location of the proposed project area, and based on data and species Location Map in the Manti-LaSal National Forest, T.E.S. plan, and personal knowledge of the T.E.S. plants on the Manti-La Sal National Forest of this area. It was determined that no presently federally listed or sensitive plant species or any suitable habitat exist on or near this proposed project ares.

See Manti-LaSal National Forest T.E.S. plans for a listing of all T.E.S. plants that are found on the Manti-LaSal National Forest.

Robert M. Thompson

Botonist MLNF 3/13/1992

#### BIOLOGICAL EVALUATION

Threatened, Endangered, Proposed, and Sensitive Fauna Species

For

Genwal Coal Company Special Use Permit Area For Potential Mining-Induced Subsidence Effects

Carbon County, Utah

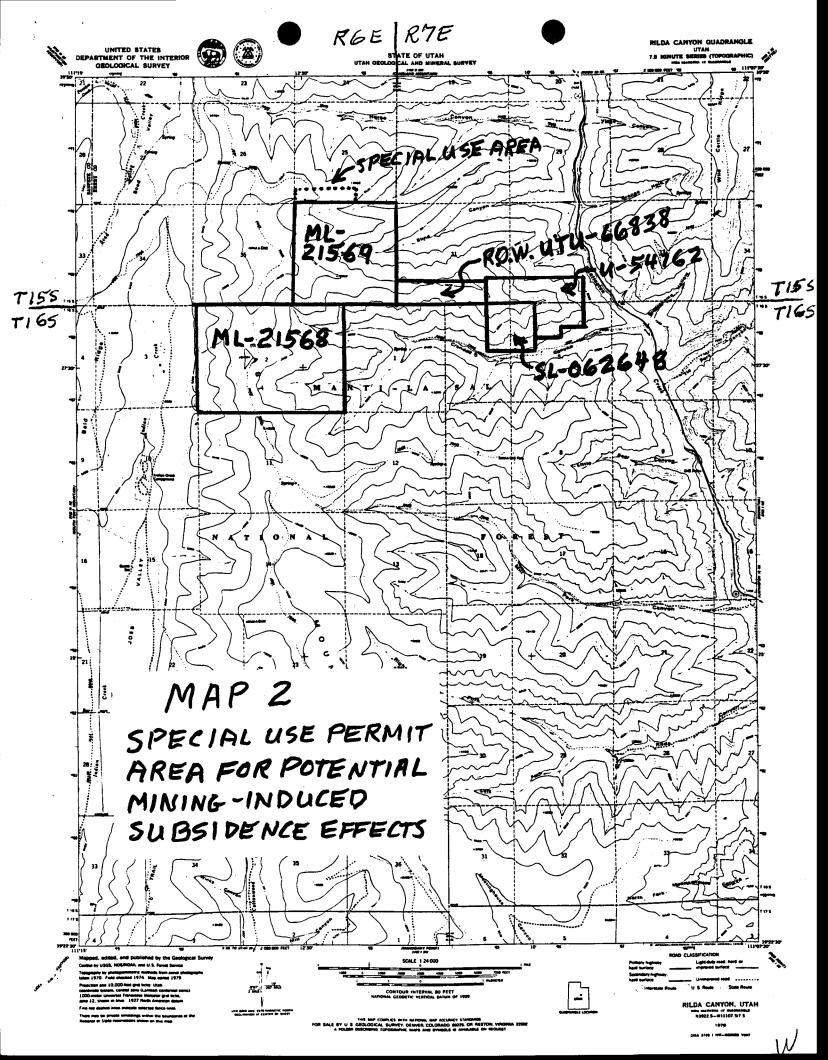
After a review of the proposal for the Genwal Coal Company Special Use Permit Area for Potential Mining-Induced Subsidence Effects I have determined that there would be no effect on Proposed, Threatened, Endangered, or Sensitive fauna species or their habitats. The maximum subsidence that has been projected for the area ranges from zero inches on the northern boundary to four inches on the southern boundary. It is likely that the subsidence would be even less than this. With such a small amount of subsidence there would be no impacts to the vegetation and associated wildlife habitat.

The area of concern is on the northern boundary of State Coal Lease ML-21569 in the S 1/2, S 1/2, SW 1/4, and SW 1/4, SW 1/4, SE 1/4 Section 25, T 15 S, R 6 E; totaling 50 acres (See Attached Map).

4/20/92

Rodney L. Player

FOREST WILDLIFE BIOLOGIST



USDA-Forest Service		FOREST SERVICE USE ONLY				
SPECIAL-USE APPLICATION AND REPORT	Date Received		Region Number	State	e Code	County Code
(Ref.: FSM 2712, 36 CFR 251.54)	(mo/day/	0,92	04		49	015
INSTRUCTIONS	Congressional Dist. Number		Forest Code (Admin. Unit No.)	.)	Unit ID Syr	mbol (NFFID No.)
Applicant should request a meeting with the Forest	t	03		10		
Service representative responsible for processing the application, prior to completing this form. This meeting will allow a discussion of the form's requirements and	g   Ranger Dist. N		User Number		Kind of Use Code	
identify those items to be omitted.		<u>03</u>			,	
PART I—	APPLICATION	(Applica	ant Completes)			4
Applicant Name and Address     (include Zip Code)	clude Zip Cod	de) if diffe	ne, Title and Address erent from Item 1.	s (in-	3. Area Co Number	ode and Telephone r
Genwal Coal Company		P.O. Box 1201 (801)			a. Applicar	nt's 687-9813
P.O. Box 1201					b. Authorized Agent's	
Huntington, Utah 84528	Huntin	19 Ton	, Utah 84528	3		687-98/3
4. As applicant are you? (Mark one box with "X")  a.	o a citizen(s) of the of use, activity years needed; (enstruction; and (struction) and (struction) and (struction) El vear	a. Ne b. Re c. And. Ot If marked the Unite by, or facile by time of (h) anticipation of the Council of the Coun	iy what application is aw authorization* enew existing authorization enem existing authorization end existing end existing end existing end end end end for future end end end for future end end end end end end end end end en	for: (N zation* der Item tures a ration; e expan	Mark one box  and facilities, (f) duration nsion. (If ext	; (c) physical speci- ; and timing of con- tra space is needed,  Tures of
8. Attach map covering area and show location of propose See 9 fpril 92 Submital To T.  9. Give statement of your technical and financial capatincluding the protection and restoration of Federal I GENWAL COPI LOMPANY (GCC) IS JOI (WHICH IS WHOLLY OWNED BYNEVAD REVENUES OF GOO MILLION) AND INTELLIONS), SCC 15 FUELY BONDED CANYON FOR THE PAST II YEAR	posed use and/or 155, 8.6 E, bility to construct lands. (If extra signal, 15096) PAROWER W TERMOUNTAIL AND HAS	r furnish I <u>SEC. 25</u> t, operate, pace is ne ) OWNE	, and terminate the us eded, use page 3, REM DBY NEVADA E SETS OF OVER	Se for we marks	<u>w/4 5E/4</u> which authori 5). 7 <i>R/L</i> / W ( M/LLIOA)	AND ANNUAL

10a. Describe other reasonable alternative proposals considered.		
Reduce coal Recovery in adjacent	STATE Leases, Eliminating Poten	Tial
Sw Pace effects resulting from undergi	ound mining(NO ACTION)	
10b. Give explanation of why it is necessary to utilize Federal lands	and why the alternatives in item 10a were not selected	l.
By using Federal Lands Maximom Resource usE of Federal Lands Coal Resources in	adjacent state Leases will h	have
to be facrificed.	·	
11. Provide statement of need for proposed use, including the econoperation, and maintenance); (b) estimated cost of next best alte page 3, REMARKS).	rnative; and (c) expected public benefits. (If extra spa	ice is needed, use
Since Neither 10a or 106 require cons. with construction, operation, or maintenance	Fruction NO COSTS OF associ	a red
With construction, operation, or maintenance	106 allows for an increase 1	IN RESCURC
recovery resulting in more royality more		
12. Describe probable effects on the area population, including social	and economic aspects, and rural lifestyles.	
See April 9th Submittel To Dan.	run Haddock O.O.G.M.	
13. Describe likely environmental effects that the proposed use will quality and quantity; (d) control or structural change on any stream cluding vegetation, permafrost, soil and soil stability; and (g) popendangered species. (If extra space is needed, use page 3, REM.)	m or other body of water; (e) existing noise levels; (f)	) land surface, in-
See April 97h Submittal To	Darron Haddock O.O.G.M.	
14. Describe what actions will be taken to protect the environment from		
- Bosonibe what actions will be taken to protect the environment m	om the effects of the proposed use.	
See Attached 9 Special STIPUlaTions		
15. Name all Federal, State, County or other department(s)/agency license, building permit, certificate or other approval document.	(ies) where an application for this is being filed. At	tach appropriate
April 9th Submittal TO OOG.	n	
I HEREBY CERTIFY, that I am of legal age and authorized to do busines	s in the State and that I have personally examined	the information
the best of my knowledge	6a Applicant's Signature (Sign in ink)	16b. Date
	R. Jay grayfall	20 April
Title 18, U.S.C. Section 1001, makes it a crime for any person knowingly any false, fictitious, or fraudulent statements or representations as to a	and willfully to make to any department or agency of the matter within its jurisdiction.	the United States

PART II—SUPPLEMENTAL INFORMATION (Applicant Completes)						
	MARK "X" IN APPRO- PRIATE BOX BELOW					
I—PRIVATE CORPORATIONS	ATTACHED	FILED*				
a. Articles of Incorporation		<b>⊠</b>				
b. Corporation Bylaws		⊠ ⊠				
c. A certification from the State showing the corporation is in good standing and is entitled to operate within the State.		X				
d. Copy of resolution authorizing filing		$\square$				
e. The name and address of each shareholder owning 3 percent or more of the shares, together with the number and percentage of any class of voting shares of the entity which such shareholder is authorized to vote and the name and address of each affiliate of the entity together with, in the case of an affiliate controlled by the entity, the number of shares and the percentage of any class of voting stock of that affiliate owned, directly or indirectly, by that entity, and in the case of an affiliate which controls that entity, the number of shares and the percentage of any class of voting stock of that entity owned, directly or indirectly, by the affiliate.		×				
f. If application is for an oil or gas pipeline, describe any related right-of-way or temporary use permit applications, and identify previous applications.						
g. If proposed land use involves other Federal lands identify each agency impacted by proposal.						
II—PUBLIC CORPORATIONS	*					
a. Copy of law forming corporation		Ö				
b. Proof of organization						
c. Copy of Bylaws	- 🗆					
d. Copy of resolution authorizing filing						
e. If application is for an oil or gas pipeline, provide information required by Item "I-f" and "I-g" above.						
III—PARTNERSHIP OR OTHER UNINCORPORATED ENTITY						
a. Articles of association, if any						
b. If one partner is authorized to sign, resolution authorizing action is						
c. Name and address of each participant, partner, association, or other						
d. If application is for an oil or gas pipeline, provide information required by Item "I-f" and "I-g" above.						
* If the required information is already filed with the Forest Service and is current, check box titled "Filed." Provide the file identification information (e.g., number, date, code, name and office at which filed). If not on file or current, attach requested information.						
REMARKS: (This space is provided for more detailed responses to PART I.) Please indicate the item numbers to which these responses apply. Attach sheets, if additional space is needed.						
Public reporting burden for this collection of information is estimated to average 4 hours per response, including the time for reviewing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information this burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to Clearance Officer, OIRM, Room 404–W, Washington, D.C. 20250; and to the Office of Management and Budget, Paperwo #0569–0082), Washington, D.C. 20503.	Send comment     Department of	nts regarding				

PA	RT III—REPORT ON APPLICA	ATION (Forest Officer Com	pletes)
The proposed s Sec. 25, T155,	suial use areais.	located in 5/25	nap if needed to clarify proposed use. Va 5W14, 5W145W145E14, as). This area is fork of Horsa e and is consistent
plan and FE 15	- La Sal National	Corest Savel FK	Lesoure Managoment
<ul><li>If previously under authorization</li><li>Name of Holder</li></ul>	ñ indicate:	b. Date Authorized	c. Date Closed
The proposed sy	recialuse area is. E. No other end	located within.	nts-of-way, mining claims, leases, etc. Federal OVS re Lenoure to
<ol> <li>State approximate amount and on disposal of merchantable to procedure.</li> </ol>	I kinds of timber to be cut, recoming imber: (a) to holder at current dai	mended stumpage prices, metho mage appraisal or (b) to others	d of scaling; include recommendation than holder under regular timber sale
Noul			
5a. Will proposed use conform to F	Forest Land and Resource Manageme	ent Plan?	
b. Has an Environmental Assessi	<del></del>		Yes (Attach) No
c. Has an Environmental Impact (Note: If "No" is marked with an "	Statement (P.L. 91–190, 42 USC 43 'X'' in any of the above questions, ex	21) been prepared? cplain in item 6 below.)	Yes (Attach) No
future user will	pall within cate	e of the special of by approval of District Kong pory 5 (mineral	se permit. dry of the proposal. or has determined and energy disturbarge ) and no se disaction to have
7. List mandatory and optional classes of the proposal acceptable and acherence by hand out the	uses which should be made a part of with the allache the persont shoul believed. Other	of this authorization (See FSM 27)	180). ipulations are absect to their
8. Fee recommendation (Describe	here or on computation sheet att	A .A	
9a. RECOMMEND Approval or Disapproval	b Signature (Sign in ink)	c. Title	d. Date 4/20/97
10a. FINAL Approval* or	b. Signature Sign in inky	c. Title	d Date  d Date  A/20/92

#### SPECIAL STIPULATIONS

Federal Regulations 36 CFR 251 Subpart B pertaining to special uses make provisions for the Surface Management Agency to consent to permitting and to prescribe conditions to insure the use and protection of the lands. All of this permit contain lands the surface of which are managed by the United States Department of Agriculture, Forest Service, Manti-La Sal National Forest.

The following stipulations pertain to the Permittees responsibility for any mining-induced subsidence effects on the permit area and on adjacent areas as may be specifically designated on National Forest System lands.

Forest Service Stipulation #1.

Before undertaking activities that may disturb the surface of previously undisturbed permitted lands, the Permittee may be required to conduct a cultural resource inventory and a paleontological appraisal of the areas to be disturbed. These studies shall be conducted by qualified professional cultural resource specialists or qualified paleontologists, as appropriate, and a report prepared itemizing the findings. A plan will then be submitted making recommendations for the protection of, or measures to be taken to mitigate impacts for identified cultural or paleontological resources.

If cultural resources or paleontological remains (fossils) of significant scientific interest are discovered during operations under this permit, the Permittee prior to disturbance shall immediately bring them to the attention of the appropriate authority. Paleontological remains of significant scientific interest do not include leaves, ferns or dinosaur tracks commonly encountered.

The cost of conducting the inventory, preparing reports, and carrying out mitigating measures shall be borne by the Permittee.

Forest Service Stipulation #2.

If there is reason to believe that Threatened, Endangered, or Sensitive (TES) species of plants or animals, or migratory bird species of high Federal interest occur in the area, the Permittee shall be required to conduct an intensive field inventory of the area to be disturbed and/or impacted. The inventory shall be conducted by a qualified specialist and a report of findings will be prepared. A plan will be prepared making recommendations for the protection of these species or action necessary to mitigate the disturbance.

The cost of conducting the inventory, preparing reports and carrying out mitigating measures shall be borne by the Permittee.

#### Forest Service Stipulation #3.

The Permittee shall be required to perform a study to secure adequate baseline data to quantify the existing surface resources on and adjacent to the permit area. Existing data may be used if such data is adequate for the intended purposes. The study shall be adequate to locate, quantify, and demonstrate the interrelationship of the geology, topography, surface hydrology, vegetation and wildlife. Baseline data will be established so that future programs of observation can be incorporated at regular intervals for comparison.

#### Forest Service Stipulation #4.

The Permittee shall be required to establish a monitoring system to locate, measure and quantify the progressive and final effects of underground mining activities on the topographic surface, underground and surface hydrology and vegetation. The monitoring system shall utilize techniques which will provide

a continuing record of change over time and an analytical method for location and measurement of a number of points over the permit area. The monitoring shall incorporate and be an extension of the baseline data.

#### Forest Service Stipulation #5.

Except at specifically approved locations, underground mining operations shall be conducted in such a manner so as to prevent surface subsidence that would: (1) cause the creation of hazardous conditions such as potential escarpment failure and landslides, (2) cause damage to existing surface structures, and (3) damage or alter the flow of perennial streams. The Permittee shall provide specific measures for the protection of escarpments, and determine corrective measures to assure that hazardous conditions are not created.

#### Forest Service Stipulation #6.

Existing Forest Service owned or permitted surface improvements will need to be protected, restored, or replaced to provide for the continuance of current land uses.

#### Forest Service Stipulation #7.

The Permittee, at the conclusion of the mining operation, or at other times as surface disturbance related to mining may occur, will replace all damaged, disturbed or displaced corner monuments (section corners, 1/4 corners, etc.) their accessories and appendages (witness trees, bearing trees, etc.) or restore them to their original condition and location, or at other locations that meet the requirements of the rectangular surveying system. This work shall be conducted at the expense of the Permittee, by a professional land surveyor registered in the State of Utah, and to the standards and guidelines found in the Manual of Surveying Instructions, United States Department of the Interior.

Forest Service Stipulation #8.

The Permittees, at their expense, will be responsible to replace any surface water identified for protection, that may be lost or adversely affected by mining operations, with water from an alternate source in sufficient quantity and quality to maintain existing riparian habitat, fishery habitat, livestock and wildlife use, or other land uses.

Forest Service Stipulation #9.

### STIPULATION FOR LANDS OF THE NATIONAL FOREST SYSTEM UNDER JURISDICTION OF THE DEPARTMENT OF AGRICULTURE

The licensee/permittee/lessee must comply with all the rules and regulations of the Secretary of Agriculture set forth at Title 36, Chapter II, of the Code of Federal Regulations governing the use and management of the National Forest System (NFS) when not inconsistent with the rights granted by the Secretary of the Interior in the license/prospecting permit/lease. The Secretary of Agriculture's rules and regulations must be complied with for (1) all use and occupancy of the NFS prior to approval of a permit/operation plan by the Secretary of the Interior, (2) uses of all existing improvements, such as Forest Development Roads, within and outside the area licensed, permitted or leased by the Secretary of the Interior, and (3) use and occupancy of the NFS not authorized by a permit/operating plan approved by the Secretary of the Interior

All matters related to this stipulation are to be addressed

to GEORGE A. MORRIS, FOREST SUPERVISOR

at 599 W. PRICE RIVER DRIVE, PRICE, UTAH 84501

Telephone No.: (801) 637-2817

who is the authorized representative of the Secretary of Agriculture.

Signature of Licensee/Permittee/Lessee

